[Ten-Year Capital Expenditure Plan - FYs 2020-2029]

Resolution adopting the City’s ten-year capital expenditure plan for FYs 2020-2029, pursuant to Administrative Code, Section 3.20.

WHEREAS, This Board of Supervisors (the "Board") of the City and County of San Francisco (the "City") adopted Ordinance No. 216-05 (the "Capital Planning Ordinance") amending Administrative Code, Sections 3.20 and 3.21, to authorize the formation of a Capital Planning Committee (the "Committee") and the preparation and adoption of a ten-year capital expenditure plan for the City, including an assessment of the City’s capital infrastructure needs, investments required to meet the needs identified through this assessment, and a plan of finance to fund these investments; and

WHEREAS, The Capital Planning Ordinance requires that the ten-year capital expenditure plan include all major planned investments to maintain, repair, and improve the condition of the City’s capital assets, including but not limited to, City streets, sidewalks, parks, and rights-of-way; public transit infrastructure; airport and port; water, sewer, and power utilities; and all City-owned facilities; and

WHEREAS, The Capital Planning Ordinance further requires that the ten-year capital expenditure plan include a plan of finance for all recommended investments, including the proposed uses of general and enterprise funds to be spent to meet these requirements; and the use and timing of long-term debt to fund planned capital expenditures, including general obligation bond measures; and

WHEREAS, The Capital Planning Ordinance establishes March 1 of each odd-numbered year as the target date for the City Administrator's submission of the ten-year capital plan to the Mayor of the City and the Board, and calls for the Mayor and the Board to
review, update, amend and adopt the ten year capital plan by May 1 of the same year; and

WHEREAS, The Committee has held numerous public hearings and worked with City staff to develop a ten-year capital expenditure plan meeting the requirements of the Capital Planning Ordinance; and

WHEREAS, In developing the capital plan staff considered numerous policy questions including, among other matters, how to (i) manage needed capital expenditure requirements with limited annual discretionary funds; (ii) manage the scheduling of future General Obligation bonds to address citywide capital needs without increasing the property tax rate beyond Fiscal Year 2006 levels; and (iii) deliver priority capital projects without increasing the percentage of the General Fund spent on debt service; and

WHEREAS, At the February 25, 2019, meeting the Committee unanimously adopted the ten-year capital plan for fiscal years 2020-2029 and approved it for submission to the Mayor and the Board for its consideration (as so adopted, the "Capital Plan"); and

WHEREAS, The Capital Plan and the City Administrator’s transmittal letter are on file with the Clerk of the Board of Supervisors in File No. 190253, which is hereby declared to be a part of this resolution as if set forth fully herein; and

WHEREAS, There is an emerging need for additional long term housing for people with mental illness, including Board and Care facilities and cooperative living models. Cooperative living models house 4 to 5 tenants in apartments or single family homes located in scattered sites across the city. This small group model includes offsite services that support residents to be successful in an independent living environment and give them the opportunity to build the skills needed to live a fully self-sufficient life; and

WHEREAS, The Office of the Controller issued an update to the City’s General Obligation Bond Projections on April 1, 2019 identifying an additional $200 million of available
capacity within the fiscal year 2006 tax rate constraint for the Fiscal Years 2020-2029 period, increasing the total from $2.525 billion to $2.725 billion; and

WHEREAS, It is the intent of this Board to ask the Capital Planning Committee to add Affordable Housing as part of the City’s capital planning process beginning in the next off-year Capital Plan update; and

WHEREAS, It is the intent of this Board to ask the Capital Planning Committee to work with San Francisco’s housing policy experts in the next off-year update to build a reliable set of funding sources for affordable housing, including but not limited to another Affordable Housing General Obligation Bond in the G.O. Bond Program; now, therefore, be it

RESOLVED, That the above recitals are true and correct; and, be it

FURTHER RESOLVED, That this Board has reviewed the Capital Plan; and includes amendments to modify the General Obligation Bond Program to reflect the Controller’s update on increased capacity by adding $200 million to the planned 2019 Affordable Housing Bond; and, be it

FURTHER RESOLVED, That this Board shall support the increase to the 2019 Affordable Housing Bond in the event that the Controller identifies additional bonding capacity in the future; and, be it

FURTHER RESOLVED, That this Board amends the Capital Plan to include in the Economic and Neighborhood Development Chapter the Emerging Need for Housing Stabilization for Aging Residents due to the fast-growing population of San Francisco seniors who need a range of affordable housing solutions so that they can continue living in the city they call home; and, be it

FURTHER RESOLVED, That this Board amends the Capital Plan to include an Emerging Project in the Health and Human Services chapter for a “Continuum of Care Affordable Senior Housing Site,” that realizes the assisted living component of the voter-
approved Proposition A in 1999, potentially located on public land next to the Laguna Honda Hospital, that includes a facility which features characteristics of a Continuing Care Retirement Community; and offers a continuum of care model ranging from independent living units to assisted living units; that is made affordable and available to different income levels; that includes space for a residential care facility for the elderly with at least 30 beds; and includes an adult day care facility and a child care center to serve the greater community and to promote intergenerational engagement; and, be it

FURTHER RESOLVED, That this Board amends the Capital Plan to modify the description of the Emergency Firefighting Water System program to include the latest strategic direction for that program on the west side of San Francisco; and, be it

FURTHER RESOLVED, That this Board amends the Capital Plan to modify the funding descriptions for the Emergency Firefighting Water System (EFWS) program, the Infrastructure and Streets Financial table, and the Public Utilities Commission financial table to show an increased contribution of $10 million more from the Public Utilities Commission for EFWS; and, be it

FURTHER RESOLVED, That this Board amends the Capital Plan to modify the General Obligation Bond Program to pull $28.5 million from the 2027 ESER bond into the 2020 ESER bond to meet these urgent needs; and, be it

FURTHER RESOLVED, That this Board amends the Capital Plan to modify the EFWS funding descriptions, the Public Safety financial table, and the Fire Department financial table to reflect a total of $140 million dedicated in the 2020 ESER bond to build the Emergency Firefighting Water System on the west side of San Francisco; and, be it

FURTHER RESOLVED, That this Board amends the Capital Plan to modify the description of the Juvenile Justice Department Master Plan Implementation located at the end of the Public Safety chapter to reflect the reduction in the number of young people requiring
detention, the City’s ongoing discussions exploring the repurposing of San Francisco’s Juvenile Hall, the City’s ongoing discussions to prioritize additional community based alternatives to incarceration, as well as the City’s ongoing discussions to explore a rehabilitative and education-focused youth space run by Juvenile Probation to meet the needs of the small number of youth who state law requires be detained; and, be it

FURTHER RESOLVED That this Board amends the Capital Plan to include in the Health and Human Services chapter the emerging need for additional long term housing for people with mental illness including Board and Care facilities and cooperative living apartments or single family homes which are designed for individuals who have successfully exited substance abuse and/or mental health residential treatment programs; and, be it

FURTHER RESOLVED, That this Board hereby adopts the Capital Plan, with such amendments and revisions as this Board has adopted, as the City’s ten-year capital expenditure plan for purposes of the Capital Planning Ordinance.