

1 [Issuance of General Obligation Bonds (Proposition A, 2019) - Not to Exceed \$600,000,000]

2 **Resolution providing for the issuance of not to exceed \$600,000,000 aggregate**  
3 **principal amount of City and County of San Francisco General Obligation Bonds**  
4 **(Social Bonds – Affordable Housing, 2019); authorizing the issuance and sale of said**  
5 **bonds; providing for the levy of a tax to pay the principal and interest thereof;**  
6 **providing for the appointment of depositories and other agents for said bonds;**  
7 **providing for the establishment of accounts related thereto; adopting findings under**  
8 **the California Environmental Quality Act ("CEQA"), the CEQA Guidelines and San**  
9 **Francisco Administrative Code Chapter 31; finding that the proposed project is in**  
10 **conformity with the priority policies of Planning Code Section 101.1(8) and with the**  
11 **general plan consistency requirement of Charter Section 4.105 and Administrative**  
12 **Code Section 2A.53; ratifying certain actions previously taken; and granting general**  
13 **authority to city officials to take necessary actions in connection with the issuance and**  
14 **sale of said bonds.**

15  
16 WHEREAS, By Ordinance No. 168-19 ("2019 Bond Ordinance"), adopted by the Board  
17 of Supervisors ("Board of Supervisors") of the City and County of San Francisco ("City") on  
18 July 30, 2019, the Board of Supervisors duly called a special election on November 5, 2019,  
19 for the purpose of submitting to the electors of the City a proposition to incur bonded  
20 indebtedness of the City in the amount of up to \$600,000,000 of general obligation bonds to  
21 finance the construction, development, acquisition, improvement, rehabilitation, preservation,  
22 and repair of affordable housing improvements; and

23 WHEREAS, the City may establish a loan program ("Loan Program") to provide loans  
24 for the foregoing purposes; and  
25

1           WHEREAS, A special election was held in the City on November 5, 2019, for the  
2 purpose of submitting to the qualified voters of the City said proposition, denominated as  
3 Proposition A ("Proposition A"), as follows:

4           "SAN FRANCISCO AFFORDABLE HOUSING BONDS. \$600,000,000 to construct,  
5 develop, acquire, and preserve housing affordable to extremely-low, low- and middle-  
6 income households through programs that will prioritize vulnerable populations such as  
7 San Francisco's working families, veterans, seniors, and persons with disabilities; to  
8 assist in the acquisition, rehabilitation, and preservation of existing affordable housing  
9 to prevent the displacement of residents; to repair and reconstruct distressed and  
10 dilapidated public housing developments and their underlying infrastructure; to assist  
11 the City's middle-income residents or workers in obtaining affordable rental or home  
12 ownership opportunities including down payment assistance and support for new  
13 construction of affordable housing for San Francisco Unified School District and City  
14 College of San Francisco employees; and to pay related costs; with a duration of up to  
15 30 years from the time of issuance, an estimated average tax rate of \$0.019/\$100 of  
16 assessed property value, and projected average annual revenues of \$50,000,000, all  
17 subject to independent citizen oversight and regular audits; and authorizing landlords to  
18 pass-through to residential tenants in units subject to Administrative Code Chapter 37  
19 (the "Residential Rent Stabilization and Arbitration Ordinance") 50% of the increase in  
20 the real property taxes attributable to the cost of the repayment of such Bonds"; and ;

21           WHEREAS, On December 10, 2019, by Resolution No. 523-19, this Board of  
22 Supervisors declared the results of the November 5, 2019 special election finding that, as  
23 certified by the Director of Elections of the City, the requisite two-thirds of all voters voting on  
24 the proposition approved such proposition; and  
25

1           WHEREAS, This Board of Supervisors has determined, and does hereby declare, that  
2 it is necessary and desirable that all of said bonds designated generally as "City and County  
3 of San Francisco General Obligation Bonds (Social Bonds – Affordable Housing, 2019)" (the  
4 "Bonds") in the aggregate principal amount of \$600,000,000, be issued and sold in one or  
5 more series from time to time, for the purposes authorized and on the conditions set forth in  
6 this Resolution; and,

7           WHEREAS, The Bonds will be payable from proceeds of the annual tax levy, as  
8 provided herein; and,

9           WHEREAS, The Bonds are being issued pursuant to (i) this Resolution duly adopted  
10 by the Board of Supervisors, (ii) Title 5, Division 2, Part 1, Chapter 3, Article 4.5 of the  
11 California Government Code, (iii) the Charter of the City (the "Charter"), (iv) the 2019 Bond  
12 Ordinance, and (v) a duly held election; and,

13           WHEREAS, Pursuant to Section 9.106 of the Charter, there shall be delivered a  
14 certificate of a duly authorized officer of the City, concurrently with the issuance of each series  
15 of Bonds, except for any series of Bonds issued to refund any bond anticipation notes issued  
16 in anticipation of the issuance of such series of Bonds, stating that the outstanding general  
17 obligation bond indebtedness of the City, including all series of the Bonds issued and to be  
18 issued and outstanding on the date of delivery of such series, will not exceed three percent of  
19 the assessed value of all taxable real and personal property located within the City; now,  
20 therefore, be it

21           RESOLVED, By the Board of Supervisors of the City and County of San Francisco, as  
22 follows:

23           Section 1. Recitals. All of the recitals herein are true and correct.

24           Section 2. Conditions Precedent. All conditions, things and acts required by law to  
25 exist, to happen and to be performed precedent to the adoption of this Resolution authorizing

1 the issuance of the Bonds exist, have happened and have been performed in due time, form  
2 and manner in accordance with applicable law, and the City is now authorized pursuant to the  
3 Charter and applicable law to incur indebtedness in the manner and form provided in this  
4 Resolution.

5 Section 3. Issuance of the Bonds. The Board of Supervisors hereby authorizes the  
6 issuance and sale of \$600,000,000 aggregate principal amount of Bonds, designated  
7 generally as "City and County of San Francisco General Obligation Bonds (Social Bonds –  
8 Affordable Housing, 2019)." The Director of the Office of Public Finance is hereby authorized  
9 to modify the general designation of the Bonds if in her sole discretion if a different  
10 designation is in the best interest of the City for administrative, marketing or descriptive  
11 purposes. The Bonds may be sold in one or more series as the Board of Supervisors shall  
12 determine, may be sold on a federally taxable or tax-exempt basis, and shall be sold in  
13 accordance with law, as such law may from time to time be amended, supplemented or  
14 revised, and on the terms and conditions approved by the Board of Supervisors in this  
15 Resolution, as supplemented by such other resolution or resolutions relating to such series of  
16 Bonds and as provided in the resolution of the Board of Supervisors authorizing and directing  
17 the sale of each series of Bonds (each, a "Sale Resolution"). Each series of such Bonds may  
18 bear such additional or other designation as may be necessary or appropriate to distinguish  
19 such series from every other series and from other bonds issued by the City, or to identify the  
20 tax treatment of interest, interest rate determination methodology or other characteristics of  
21 such series, in each case as set forth in the applicable Sale Resolution or as may be  
22 determined by the Director of the Office of Public Finance in her sole discretion. The offering  
23 and sale of the Bonds may be aggregated with the offering and sale of other general  
24 obligation bonds being issued by the City, as authorized from time to time by the Board of  
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1 Supervisors. Each series of Bonds may bear interest at fixed or variable rates, in each case  
2 as provided in the applicable Sale Resolution.

3 Section 4. Authentication and Registration. The Sale Resolution for each series of  
4 Bonds shall set forth the form of such Bond, with such necessary or appropriate variations,  
5 omissions and insertions as may be permitted by resolution. "CUSIP" identification numbers  
6 may be imprinted on Bonds, but such numbers shall not constitute a part of the contract  
7 evidenced by the Bonds and any error or omission with respect thereto shall not constitute  
8 cause for refusal of any purchaser to accept delivery of and to pay for the Bonds. In addition,  
9 failure on the part of the City to use such CUSIP numbers in any notice to owners of the  
10 Bonds shall not constitute an event of default or any violation of the City's contract with such  
11 owners and shall not impair the effectiveness of any such notice.

12 The Bonds shall be signed by the Mayor of the City (the "Mayor") and countersigned by  
13 the Clerk of the Board of Supervisors. The signature of the Mayor may be facsimile or manual.  
14 The signature of the Clerk of the Board of Supervisors shall be manual. The Treasurer of the  
15 City (the "City Treasurer") shall authenticate the Bonds by facsimile or manual signature and,  
16 when so authenticated, shall deliver the Bonds to or for the account of the purchasers in  
17 exchange for the purchase price thereof.

18 In case such officer(s) whose signature(s) or countersignature(s) appear(s) on a Bond  
19 shall cease to be such officer(s) before the delivery of such Bond to the purchaser, such  
20 signature(s) or countersignature(s) shall nevertheless be valid and sufficient for all purposes  
21 as if the officer(s) had remained in office until the delivery of such Bond.

22 Section 5. Transfer or Exchange and Registration of Bonds. Any Bond may be  
23 transferred or exchanged in accordance with its terms and the applicable Sale Resolution.  
24 Each Bond shall be registered in accordance with the applicable Sale Resolution.

1           Section 6. General Redemption Provisions. The terms of redemption (whether optional  
2 or mandatory redemption), if any, of any series of Bonds and the manner prescribed for notice  
3 of any redemption of such series of Bonds shall be set forth in the applicable Sale Resolution.

4           Each Sale Resolution shall provide that the Controller of the City (the "Controller") shall  
5 establish a redemption account for such series of Bonds. The City Treasurer shall provide for  
6 the deposit and application of moneys in such redemption account.

7           Section 7. Tax Levy; Pledge of Bond Account.

8           (a) Tax Levy. For the purpose of paying the principal of and interest on the Bonds,  
9 the Board of Supervisors at the time of fixing the general tax levy shall fix, and in the manner  
10 provided for such general tax levy, levy and collect annually until the Bonds are paid, or until  
11 there shall be a sum set apart for that purpose in the treasury of the City sufficient to meet all  
12 sums coming due for payment of principal of and interest on the Bonds, a tax sufficient to pay  
13 the annual interest on the Bonds as the same becomes due and also such part of the principal  
14 thereof as shall become due before the proceeds of a tax levied at the time for making the  
15 next general tax levy can be made available for the payment of such interest or principal;  
16 provided, however, that in fixing such tax levy for each fiscal year, the Board of Supervisors  
17 shall take into account amounts then on deposit in the Tax Revenues Subaccount pursuant to  
18 this subsection (a), if such amounts will be available to pay debt service on the Bonds.

19           Said tax shall be in addition to all other taxes levied for City purposes, shall be  
20 collected at the time and in the same manner as other taxes of the City are collected, and  
21 shall be used only for the payment of the Bonds and the interest thereon.

22           All taxes collected pursuant to this Section 7(a) shall be deposited forthwith in a special  
23 subaccount to be designated as the "Tax Revenues Subaccount," which shall be a  
24 subaccount within a special account to be designated as the " General Obligation Bonds  
25 (Social Bonds – Affordable Housing, 2019) Bond Account" (the "Bond Account"). The Bond

1 Account and all subaccounts therein shall be administered by the City Treasurer with all  
2 disbursements of funds therefrom subject to authorization of the Controller. The Bond  
3 Account shall be kept separate and apart from all other accounts, and each subaccount  
4 therein shall be kept separate and apart from all other subaccounts. Pursuant to the  
5 applicable Sale Resolution, the Controller may establish such additional accounts and  
6 subaccounts within the Bond Account or with any agent, including but not limited to any  
7 paying agent or fiscal agent, as may be necessary or convenient in connection with the  
8 administration of any series of Bonds, to provide for the payment of principal and interest on  
9 such series of Bonds.

10 The City Treasurer shall deposit in the Bond Account from the proceeds of sale of the  
11 Bonds, any moneys received on account of original issue premium and interest accrued on  
12 the Bonds to the date of payment of the purchase price thereof, and such other moneys, if  
13 any, as may be specified in the applicable Sale Resolution. So long as any of the Bonds are  
14 outstanding, moneys in the Bond Account shall be used and applied by the City Treasurer  
15 solely for the purpose of paying the principal of and interest on the Bonds as such principal  
16 and interest shall become due and payable, or for purchase of Bonds if permitted by the  
17 applicable Sale Resolution; provided, however, that when all of the principal of and interest on  
18 the Bonds have been paid, any moneys then remaining in said Bond Account shall be  
19 transferred to the City for any legally permitted purpose. The Board of Supervisors shall take  
20 such actions annually as are necessary or appropriate to cause the debt service on the Bonds  
21 due in any fiscal year to be included in the budget for such fiscal year and to make the  
22 necessary appropriations therefor.

23 (b) Pledge. The Bond Account and all subaccounts and amounts on deposit therein  
24 are hereby pledged for the payment of the principal of and interest on the Bonds when and as  
25 the same become due, including the principal of any term Bonds required to be paid upon the

1 mandatory sinking fund redemption thereof. In addition, the payment of such principal and  
2 interest shall be secured by the statutory lien of California Government Code Section 53515,  
3 to the extent applicable to the amounts on deposit in the Bond Account. Each and every  
4 series of Bonds issued under this Resolution shall be equally and ratably secured by the  
5 pledge of this subsection (c), the foregoing statutory lien, and the taxes collected pursuant to  
6 this Section 7.

7 Section 8. Administration and Disbursements From Bond Account.

8 (a) Interest. On or before June 15 and December 15 in each year that any of the  
9 Bonds are outstanding (or, for any series of Bonds bearing interest at variable rates, on such  
10 other dates as may be provided by the applicable Sale Resolution), the City Treasurer shall  
11 set aside in the Bond Account and the appropriate subaccounts therein relating to each series  
12 of the Bonds an amount which, when added to the amount contained in the Bond Account and  
13 subaccounts therein on that date, if any, will be equal to the aggregate amount of the interest  
14 becoming due and payable on each series of the Bonds outstanding on such interest payment  
15 date.

16 (b) Principal. On or before June 15 in each year that any of the Bonds are  
17 outstanding, the City Treasurer shall set aside in the Bond Account and the appropriate  
18 subaccounts therein relating to each series of the Bonds an amount which will be equal to the  
19 principal on each series of the Bonds outstanding that will become due and payable on said  
20 June 15, including those Bonds subject to mandatory redemption on such date pursuant to  
21 the provisions of the applicable Sale Resolution.

22 All moneys in the Bond Account shall be used and withdrawn by the City Treasurer  
23 solely for the purpose of paying the principal of and interest on each series of the Bonds as  
24 the same shall become due and payable. On June 15 and December 15 in each year that any  
25 Bond is outstanding, the City Treasurer shall allocate, transfer and apply to the various



1 subaccounts in the Bond Account created pursuant to the applicable Sale Resolution, on such  
2 date on which payment of principal or interest on any series of Bonds is due, from moneys on  
3 deposit in the Bond Account, an amount equal to the amount of principal of, premium, if any,  
4 or interest due on said date with respect to each series of the Bonds then outstanding. Unless  
5 other provision shall have been made pursuant to this Resolution for the payment of any  
6 Bond, all amounts held in the various subaccounts of the Bond Account created pursuant to a  
7 Sale Resolution shall be used and applied by the City Treasurer to pay principal of, premium,  
8 if any, and interest due on the series of the Bonds to which such subaccount relates, as and  
9 when due.

10 Section 9. Appointment of Depositories and Other Agents. The City Treasurer is hereby  
11 authorized and directed to appoint one or more depositories as he or she may deem desirable  
12 and may authorize such depository to perform, under the supervision of the City Treasurer,  
13 any of the City Treasurer's duties and responsibilities under this Resolution, to the extent  
14 permitted by applicable law.

15 The City Treasurer is hereby also authorized and directed to appoint one or more  
16 agents as he or she may deem necessary or desirable. To the extent permitted by applicable  
17 law and under the supervision of the City Treasurer, such agents may serve as paying agent,  
18 fiscal agent, escrow agent or registrar for the Bonds or may assist the City Treasurer in  
19 performing any or all of such functions and such other duties as the City Treasurer shall  
20 determine including such duties and responsibilities of the City Treasurer provided for in this  
21 Resolution. Such agents shall serve under such terms and conditions as the City Treasurer  
22 shall determine. The City Treasurer may remove or replace agents appointed pursuant to this  
23 paragraph at any time.

24 Section 10. Project Account. There is hereby established a project account to be  
25 designated as the "General Obligation Bonds (Social Bonds – Affordable Housing, 2019)

1 Project Account" (the "Project Account"). The Project Account shall be maintained by the City  
2 Treasurer, as a separate account, segregated and distinct from all other accounts. The City  
3 Treasurer may establish such accounts and subaccounts within the Project Account as may  
4 be necessary or convenient in connection with the administration of the Project or the Bonds.

5 All of the proceeds of the sale of the Bonds (excluding any premium and accrued  
6 interest received thereon, unless otherwise determined by the Director of Public Finance)  
7 shall be deposited by the City Treasurer to the credit of the Project Account and shall be  
8 applied exclusively to the objects and purposes specified in Proposition A. When such objects  
9 and purposes have been accomplished, any moneys remaining in such account shall be  
10 transferred to the Bond Account established pursuant to Section 7 hereof and applied to the  
11 payment of the principal of and interest on any series of Bonds. Amounts in the Project  
12 Account may be applied to the payment of costs of issuance of the Bonds, including, without  
13 limitation, bond and financial printing expenses, mailing and publication expenses, rating  
14 agency fees, and the fees and expenses of paying agents, registrars, financial consultants,  
15 bond counsel and disclosure counsel.

16 Section 11. Defeasance Provisions. A Sale Resolution may provide for the defeasance  
17 of such series of Bonds authorized therein. Any Bonds which have been deemed paid in  
18 accordance with the defeasance provisions of the applicable Sale Resolution shall no longer  
19 be deemed outstanding under this Resolution.

20 Section 12. Tax Covenants. The Bonds may be issued as bonds the interest on which  
21 is excluded from gross income for federal or state income tax purposes or as bonds the  
22 interest on which is included in gross income for federal or state income tax purposes. With  
23 respect to any series of the Bonds the interest on which is excluded from gross income for  
24 federal or state income tax purposes, the City may make such covenants and representations  
25 as are necessary to comply with applicable laws and regulations.

1           Section 13. Other Terms and Provisions Relating To the Bonds. The Sale Resolution  
2 for any series of Bonds may provide for (a) the purchase of bond insurance or other credit  
3 enhancement relating to such series of Bonds and to the establishment of such additional  
4 terms and procedures as may be necessary to provide for the application of such bond  
5 insurance or other credit enhancement for the benefit of the bondholders; (b) the investment  
6 of moneys held in any fund or account relating to the Bonds in specific categories or types of  
7 investments, so long as such investments are legal investments for the City and in compliance  
8 with any policy or guideline of the City applicable thereto; and (c) the adoption of any  
9 supplemental resolutions relating solely to such series of Bonds.

10           Section 14. Supplemental Resolutions. For any one or more of the following purposes  
11 and at any time or from time to time, a supplemental resolution of the City may be adopted,  
12 which, without the requirement of consent of the owners of the Bonds, shall be fully effective  
13 in accordance with its terms:

14           (a) To add to the covenants and agreements of the City in this Resolution or any  
15 Sale Resolution, other covenants and agreements to be observed by the City which are not  
16 contrary to or inconsistent with this Resolution or any Sale Resolution as theretofore in effect;

17           (b) To add to the limitations and restrictions in this Resolution or any Sale  
18 Resolution, other limitations and restrictions to be observed by the City which are not contrary  
19 to or inconsistent with this Resolution or any Sale Resolution as theretofore in effect;

20           (c) To confirm, as further assurance, any pledge under, and the subjection to any  
21 lien or pledge created or to be created by this Resolution or any Sale Resolution as then in  
22 effect, of any moneys, securities or funds, or to establish any additional funds or accounts to  
23 be held under this Resolution or any Sale Resolution;

24           (d) To cure any ambiguity, supply any omission, or cure or correct any defect or  
25 inconsistent provision in this Resolution or any Sale Resolution; or

1 (e) To make such additions, deletions or modifications as shall not be materially  
2 adverse to the owners of the Bonds.

3 Any modification or amendment of this Resolution or any Sale Resolution and of the  
4 rights and obligations of the City and of the owners of the Bonds, in any particular, may be  
5 made by a supplemental resolution, with the written consent of the owners of at least a  
6 majority in aggregate principal amount of the Bonds outstanding at the time such consent is  
7 given (except as provided in the preceding paragraph). No such modification or amendment  
8 shall permit a change in the terms or maturity of the principal of any outstanding Bonds or of  
9 any interest payable thereon or a reduction in the principal amount thereof or in the rate of  
10 interest thereon, or shall reduce the percentage of Bonds the consent of the owners of which  
11 is required to effect any such modification or amendment, or shall reduce the amount of  
12 moneys for the repayment of the Bonds, without the consent of all the owners of such affected  
13 Bonds.

14 Section 15. Citizens' Oversight Committee. The Bonds are subject to, and incorporate  
15 by reference, the applicable provisions of San Francisco Administrative Code Section 5.30 –  
16 5.36 (the "Admin. Code"). Under Section 5.31 of the Admin. Code, to the extent permitted by  
17 law, one-tenth of one percent (0.1%) of the gross proceeds of each series of the Bonds shall  
18 be deposited in the fund established by the Controller's Office and appropriated by the Board  
19 of Supervisors at the direction of the Citizens' General Obligation Bond Oversight Committee  
20 to cover the costs of such Committee.

21 Section 16. CEQA Findings. The Board of Supervisors finds and declares that this  
22 legislation is not a project subject to CEQA because it is a funding mechanism involving no  
23 commitment to any specific projects at any specific locations, as set forth in the CEQA  
24 Guidelines Section 15378.

1           Section 17. Planning Code. The Board of Supervisors hereby adopts and incorporates  
2 by reference the findings and declarations in Ordinance No. 136-16 relative to (i) the  
3 conformance of the Bonds to the priority policies of Section 101.1(b) of the San Francisco  
4 Planning Code, (ii) the conformance of the Bonds to Section 4.105 of the San Francisco  
5 Charter and Section 2A.53(f) of the San Francisco Administrative Code, and (iii) the  
6 consistency of the Bonds with the City's General Plan, all as more fully set forth in the General  
7 Plan Referral Report dated May 11, 2015, a copy of which is on file with the Clerk of the  
8 Board of Supervisors in File No. 150490.

9           Section 18. Ratification. All actions heretofore taken by officials, employees and agents  
10 of the City with respect to the sale and issuance of the Bonds consistent with any documents  
11 presented and this Resolution are hereby approved, confirmed and ratified.

12           Section 19. General Authority. The Clerk of the Board of Supervisors, the Finance  
13 Committee of the Board of Supervisors, the Mayor, the City Treasurer, the City Administrator,  
14 the City Attorney, the Director of Public Finance of the City and the Controller are each hereby  
15 authorized and directed in the name and on behalf of the City to take any and all steps and to  
16 issue and deliver any and all certificates, requisitions, agreements, notices, consents, and  
17 other documents, including but not limited to, letters of representations to any depository or  
18 depositories, which they or any of them might deem necessary or appropriate in order to  
19 consummate the lawful issuance, sale and delivery of the Bonds and otherwise to give effect  
20 to this Resolution. Any such actions are solely intended to further the purposes of this  
21 Resolution, and are subject in all respects to the terms of this Resolution. No such actions  
22 shall increase the risk to the City or require the City to spend any resources not otherwise  
23 granted herein. Final versions of any such documents shall be provided to the Clerk of the  
24 Board of Supervisors for inclusion in the official file within 30 days (or as soon thereafter as  
25 final documents are available) of execution by all parties.

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APPROVED AS TO FORM:  
DENNIS J. HERRERA City Attorney

By: \_\_\_\_\_  
Mark D. Blake  
Deputy City Attorney