

# Revenue Bond Refunding and Issuance

Capital Planning Committee
January 11, 2021

#### **Topics for Today**

- Introduction

  Rationale for new funding and refinancing
- SFMTA FY 2021 2025 Capital Improvement Program Update Capital revenues down; reviewing capital priorities; state of good repair funding needs
- New Money
   Summary of scenarios, program of projects to be funded,
- Next Steps
   Approval, timeline of next steps



CIP Update New N

#### New Money

#### **New Money Rationale**

Introduction

- With its good credit rating, the SFMTA can take advantage of historically low interest rates and increase capital budget resilience with new money bonds
- The SFMTA requests the option to issue up-to \$300M, however the Agency plans to issue and appropriate \$287M
- This option bolsters the SFMTA's financial position and looming capital shortfalls while issuing debt at historically low cost
- The SFMTA plans The SFMTA may decide not to move ahead with refunding depending on financial position or market conditions

#### **COVID Impacts on SFMTA Capital Program**

- All anticipated capital revenues are in decline except for federal funds and bridge toll receipts, which are estimated to be effectively flat
- Proposition K Transportation Sales Taxes are projected to be flat, assuming historic spend-down trends
- Final amounts dependent on depth and length of COVID impacts
- New money bonds will allow the SFMTA to maintain the integrity of its Five-Year CIP and prevent the Agency from falling further behind on the existing \$3.2B state-of-good-repair backlog

Projected Impact of COVID on SFMTA Capital Revenues

2-Year Capital Budget

Potential Revenue Loss

Range 6 – 8%

Up to \$92 million loss

Remaining 3-Years

Potential Revenue Loss

Range 3 – 8 %

Up to \$112 million loss

5-Year CIP

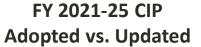
Potential Revenue Loss

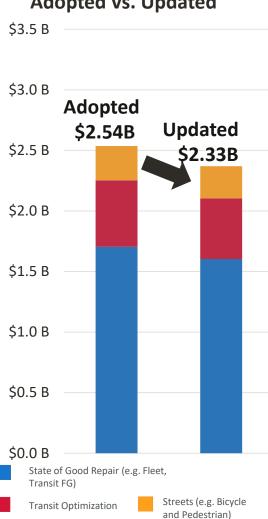
Range 4 – 8%

Up to \$204 million loss



# SFIVITA 5-Year CIP - Capital Funds Declined \$202.2 million





Funding Agency	Adopted 4/21/20	Updated 1/5/21	Delta	Adjustment
Local Funds (e.g. GO Bonds, Impact Fees, Population Baseline)	1,063.8	846.9	(216.9)	TSF, IPIC and population baseline down
Federal Transit Administration	903.4	821.3	(82.2)	TCP adjusted down
Metropolitan Transportation Commission	208.8	228.3	19.5	Higher due to cost savings
SF County Transportation Authority	137.7	225.5	87.8	Sales tax flat, includes FY20 carryforward and cost savings
Caltrans	187.6	179.5	(8.1)	Cap & Trade and ATP adjusted down
Strategic Growth Council	23.1	23.0	(0.1)	
Homeland Security	10.2	8.0	(2.2)	
California Office of Emergency Services	0.0	0.5	0.5	
California Office of Traffic Safety	0.6	0.4	(0.2)	
Total	2,535.3	2,333.1	(202.2)	



# SFMTA 5-Year CIP – updated on January 5, 2021, \$M

	Capital Budget				5-Year CIP	ar CIP		
Program	FY21	FY22	FY23	FY24	FY25	Total (Current)	Adopted 4/21/20	Difference
Fleet	89.7	206.9	137.6	146.8	215.3	796.4	916.1	(119.7)
Transit Optimization	170.5	133.7	26.2	59.8	109.1	499.3	549.7	(50.4)
Transit Fixed Guideway	98.4	58.7	64.9	119.1	85.1	426.2	392.9	33.3
Streets	57.9	69.6	39.5	49.8	26.4	243.2	282.3	(48.0)
Facility	85.1	52.3	38.4	31.9	26.5	234.3	242.5	0.7
Signals	25.9	5.4	15.0	12.9	17.2	76.3	91.6	(15.2)
Communication & IT	9.5	2.1	0.7	7.4	5.0	24.7	25.3	(0.5)
Parking	22.0	0.3	_	-	-	22.3	22.5	(0.2)
Security	-	3.0	-	2.0	3.0	8.0	10.2	(2.2)
Taxi	0.6	0.1	0.1	1.4	0.2	2.5	2.3	0.2
Total	559.7	532.2	322.5	431.1	487.8	2,333.1	2,535.2	(202.2)



#### SFMTA 5-Year CIP – Adopted on April 21, 2020

SFMTA needs to invest \$632M annually to bring the transit system in a state of good repair. On average there is only \$467M annually available in the CIP.



\$632M Full Scheduled Asset Replacement & Eliminate the Backlog

\$552M Full Scheduled Asset Replacement & Reduce the Backlog by 50%

\$472M Full Scheduled Asset Replacement & No Growth in Backlog

\$304M Transit Service Critical Scheduled Asset Replacement

\$250M Annual State of Good Repair Investment Target

5-year Amount \$2.33B

Average Annual CIP Revenue \$467M

Annual State of Good Repair Need \$632M

Average SGR
Annual
Investment
\$269M

Scenario	1) Base Case	2) Level Debt Service and Downgrade	3) Backloaded Debt Service w/ Level Aggregate
Approach	Level debt service over the life of the bonds	Level debt service over the life of the bonds, adjusted for potential credit downgrade of 25bps (0.25%)	•
Objective	Spread debt service evenly across years while securing lowest cost	Spread debt service evenly across years while securing lowest cost	Increase near-term budget flexibility while providing future debt service predictability
Tradeoff	Lower cost but less budget flexibility	Lower cost but less budget flexibility	More near-term flexibility for increased cost
Total Debt Service	\$513.8 M	\$525.6 M	\$586.M
Difference from Base Case	-	\$11.8 M	\$72.2 M

Assumes rates as of 12/02/2020, subject to change based on market conditions



#### New Money Detailed Comparison of Scenarios w/\$300M

	1) Base Case		Base Case and wngrade	3) Backloaded Debt Service
New Money Par Amour	t	276.4	282.8	284.4
Original Issue Premiun	า	71.8	66.6	71.9
Estimated Cost of Issuano	9	(1.4)	(1.4)	(1.4)
Debt Service Reserve Fund	b	(19.2)	(19.7)	(26.5)
Capitalized Interes	t	(27.6)	(28.3)	(28.4)
Net Capital Project Fund	b	\$300.0	\$300.0	\$300.0
Begin Amortization	า	2025	2025	2025

#### **Dollars** in millions

- All scenarios assume a 30-year term and include capitalized interest for 24 months, providing a grace period during which the operating budget does not need to allocate funds to make annual debt service payments
- Amortization begins FY25, at which point some principal becomes payable, providing enhanced near-term budget relief
- DSRF will only be included if it provides a financial benefit at pricing

Assumes rates as of 12/02/2020, subject to change based on market conditions

# Sources and Uses (in millions)

Source	Est. Amount
Par Amount	\$279.3

Uses	Est. Amount
Transportation Equipment	\$137
Transportation Infrastructure	\$118
Debt Service Reserve Fund	\$22.5
Reserve for Market Uncertainty	\$7.7
Cost of Issuance	\$0.7
Underwriter's Discount	\$0.6
City Services AuditorAudit Fund	\$0.5
SUBTOTAL	\$279.3
Reserve for Market Uncertainty	\$7.7
Total Not to Exceed Amount	\$287



#### Proceeds to be Allocated in Two Project Areas

#### Transportation Equipment—\$137 million

Replacement and expansion for both revenue and non-revenue vehicles, such as light rail vehicles, motor coaches, trolley coaches, electrical buses, cable cars, historic streetcars, paratransit vehicles, sedans and special vehicles.

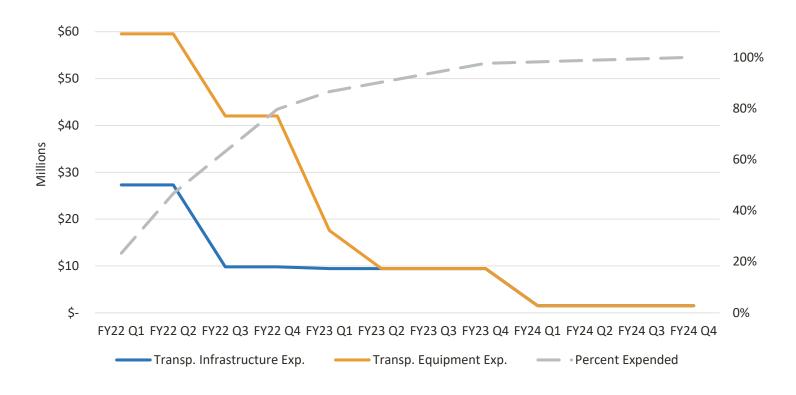
#### Transportation Infrastructure—\$118 million

Modernize maintenance facilities that are vital to accommodate fleet growth, and renovate outdated operational facilities so that employees experience a safe and optimal working environment at SFMTA properties. Maintain SFMTA's fixed guideway assets in a state of good repair, such as subway infrastructure, stations, tracks, overhead wires, the train control system, and cable car infrastructure at various locations. Replace parking meters citywide with updated equipment and rehabilitate parking structures that are accessible and meet the requirements of the Americans with Disabilities Act (ADA). To support the City's Transit First policy, SFMTA will create a Rapid Network with several major corridor projects by implementing pedestrian bulbs, transit only lanes, traffic signal priority, and other street design changes.

**\$31.5 million in other proceeds** to fund debt service reserve funds, costs of issuance, CON CSA, and reserve for market uncertainty.



#### **Proceeds Spend-down Projection**



Proceeds are expected to be fully expended by the end of FY 2023-24



#### **Transportation Equipment: Fleet**

 These projects include procurement of transit vehicles such as light rail vehicles and motor coaches and the rehabilitation of transit vehicles such as cable cars and historic streetcars to extend their useful lives.







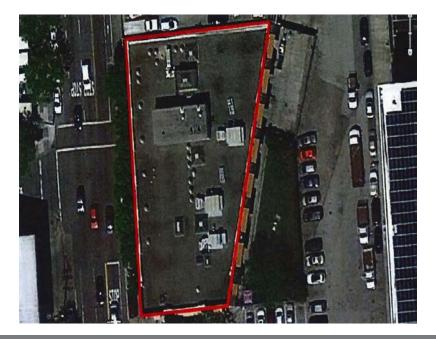
#### Transportation Infrastructure: Facilities

#### 1200 15th Street Renovation

 Rebuild existing structure at 1200 15th Street as a mixed use development, consolidating Enforcement Operations on the first two floors and adding a mix of affordable and market rate housing on the upper floors.

• Enforcement space will include work areas, office space, locker rooms and storage areas with vehicle storage provided next door at the upper floors of the existing

Scott Facility.





#### Transportation Infrastructure: Parking Meter Replacement

Replacement of the 29,000+ parking meters in the City with updated equipment, due to end-of-life issues and need to update to current wireless technology.





n CIP Update New Money Next Steps

#### Today's Approval

- The SFMTA Director of Transportation is authorized and directed to approve and to execute the Bonds dependent on approval from the SF Board of Supervisors
- The Preliminary Official Statement (POS) is currently scheduled for presentation and approval by the SFMTA Board in February, prior to the transaction

#### **Schedule Milestones and Decision Gates**

- 12/15: SFMTA Board authorization (completed)
- 1/11 Capital Planning Committee approvals
- 1/13: Board of Supervisors (BOS) Budget and Finance Committee
- 1/26: BOS Adoption of Bond Resolution and Supplemental Appropriation
- 2/16: SFMTA Board approval of Preliminary Official Statements
- Early March: Pricing
- Early March: Closing





#### **Glossary of Terms**

- Amortization: Amortization is paying off a debt over time in installments.
- Basis Points (bps): One hundredth of one percent, used chiefly in expressing differences of interest rates.
- <u>Debt Service Reserve Fund (DSRF)</u>: Debt service reserves are cash assets that are designated by a borrower to ensure full and timely payments to bond holders.
- <u>Capitalized Interest</u>: The addition of interest cost incurred while capital projects are under construction, and such cost is added to the principal amount of the bonds.
- <u>Maturity</u>: A bond's term to maturity is the period during which its owner will receive interest payments on the investment. When the bond reaches maturity, the owner is repaid its par, or face, value.
- <u>Net Present Value (NPV)</u>: NPV is the difference between the present value of cash inflows and the present value of cash outflows over a period of time. NPV is used to analyze the economic value of an investment, translating returns into today's dollars.
- <u>Par Value</u>: The par value is the amount of money that bond issuers promise to repay bondholders at the maturity date of the bond.
- <u>Underwriter:</u> An underwriter is any party that evaluates and assumes another party's risk for a fee. The fee paid to an underwriter often takes the form of a commission, premium, spread, or interest.
- <u>Yield</u>: Bond yield is the return an investor realizes on a bond. Setting the bond yield equal to its coupon rate is the simplest definition.

#### New Money Scenarios Debt Service on \$300M to 2050 (in millions)

New Money Bond Options Debt Service to 2050

			3) Backloaded
Fiscal		2) Base Case and	Debt Service for
Year	1) Base Case	Downgrade	Level Aggregate
2021	-	-	-
*2022	-	-	_
*2023	-	-	_
2024	13.8	14.1	14.2
2025	19.2	19.7	15.0
2026	19.2	19.7	15.0
2027	19.2	19.7	15.0
2028	19.2	19.7	15.0
2029	19.2	19.7	15.0
2030	19.2	19.7	15.0
2031	19.2	19.7	15.0
2032	19.2	19.7	15.0
2033	19.2	19.7	15.0
2034	19.2	19.7	21.0
2035	19.2	19.7	21.0
2036	19.2	19.7	21.0
2037	19.2	19.7	21.0
2038	19.2	19.7	21.0
2039	19.2	19.7	21.0
2040	19.2	19.7	21.0
2041	19.2	19.7	21.0
2042	19.2	19.7	21.0
2043	19.2	19.7	23.8
2044	19.2	19.7	23.8
2045	19.2	19.7	28.3
2046	19.2	19.7	28.3
2047	19.2	19.7	28.3
2048	19.2	19.7	38.4
2049	19.2	19.7	38.4
2050	19.2	19.7	38.4
Total	\$513.8	\$525.6	\$586.0
*Paid by ca	nitalized interes	+	

Assumes rates as of 12/2/2020, change based on market

Scenario 3 Breakout: Level Aggregate Debt Service

			Total New Net
Fiscal	3) Backloaded	Existing Debt	Debt Service
Year	Debt Service	Service	(Level Aggregate)
2021	-	-	-
2022	*	23.5	23.5
2023	*	23.3	23.3
2024	14.2	23.3	37.6
2025	15.0	23.3	38.4
2026	15.0	23.3	38.4
2027	15.0	23.3	38.4
2028	15.0	23.3	38.4
2029	15.0	23.3	38.4
2030	15.0	23.3	38.4
2031	15.0	23.3	38.4
2032	15.0	23.3	38.4
2033	15.0	23.3	38.4
2034	21.0	17.4	38.4
2035	21.0	17.4	38.4
2036	21.0	17.4	38.4
2037	21.0	17.4	38.4
2038	21.0	17.4	38.4
2039	21.0	17.4	38.4
2040	21.0	17.4	38.4
2041	21.0	17.4	38.4
2042	21.0	17.4	38.4
2043	23.8	14.6	38.4
2044	23.8	14.6	38.4
2045	28.3	10.1	38.4
2046	28.3	10.1	38.4
2047	28.3	10.1	38.4
2048	38.4	-	38.4
2049	38.4	-	38.4
2050	38.4	-	38.4
Total	\$586.0	\$495.7	\$1,081.7
*Paid by o	capitalized interes	t	

<sup>\*</sup>Paid by capitalized interest



#### **Credit Rating Considerations**

- Rating downgrade by S&P to 'AA-' from 'AA' (negative outlook) may increase rates an estimated
   25bps (0.25%)— SFMTA's debt is still high-quality investment grade
- SFMTA retains "a very strong enterprise risk profile, a strong financial risk profile, and significant support by various tax revenue," with "strong debt and liabilities capacity"
- An additional rating from S&P and Moody's is required

#### Farebox Recovery

• While historically, farebox recovery below 30% was a negative, in the post-pandemic period it is less of a factor.

#### Critical Service Provider

• San Francisco is amongst the wealthiest cities in the country with a strong economic base. SFMTA plays a key role in the City's transport network.

## Broad Revenue Pledge

 SFMTA has a diverse enterprise revenue base (farebox, parking, fine and fee revenues) that is expected to be resilient under a wide range of scenarios.

# General Fund/Public Support

 Generally supportive political establishment and voter base, translated into steady financial resources (e.g., General Fund support)

#### **Competent Management**

• With low overall leverage and high liquidity, SFMTA is well positioned both to manage the immediate and long-term challenges related to COVID-19.

#### **Underwriter Selection**

Ten proposals were received and scored by the MTA and independent advisors

# Selected Team

- Sr. Manager: Royal Bank of Canada Capital Markets (RBCCM)
- Co-Managers:
  - Goldman Sachs Group
  - Siebert Williams Shank & Co. (SWS)
- The team will provide broad market coverage and deep, diverse expertise in the transportation sector
- SWS is a MWBE with a substantial local desk— added benefit of being in the syndicate for past MTA deals

## Comps

#### RECENTLY PRICED DEALS BY TRANSPORTATION AGENCIES

Pricing Date	8/18	/2020	8/19	/2020	8/18	3/2020	8/13	/2020	8/1	1/2020	8/5	/2020
Issuer	SFI	BART		International port	NYS Metropolitan Transportation Authority		Miami-Dade County		Los Angeles County MTA		San Francisco International Airport	
Security Type		SO	GA	ARB	BAN	BANs - MLF		Sales Surtax Revenue		R Jr Sub Lien	GARB	
Ratings	Aaa	/AAA	Aa2/A	AA-/AA	9	P-2	nr/	AA/AA	nr//	AA/AA	A1.	/A/A+
Tax Status		Exempt		t (Non-AMT)		Exempt		kable	Tax-Exempt			(AMT) / Taxable
Par Amount		05,000		00,000		000,000	513,4	513,405,000 1,356,095,000			291,275,000	
	Yield	T/E Spread	Yield	T/E Spread	Yield	T/E Spread	Yield	Tax Spread	Yield	T/E Spread	Yield	T/E Spread
2021							0.410	+ 25				
2022					1,000,000	0.000000	0.460	+ 30	5277.25233	02:0		
2023		_			1.920	+ 179.5	0.540	+ 35	0.090	+ 2		
2024	0.100 (5s)	-5	0.370	+ 20			0.750	+ 45	0.140	+ 3		
2025	0.150 (5s)	-6	0.470	+ 25			0.900	+ 60	0.200	+ 4		
2026	0.230 (5s)	-8	0.570	+ 26			1.100	+ 60	0.340	+ 9		
2027 2028	0.330 (5s)	-6 -3	0.690	+ 29 + 37			1.250 1.500	+ 75 + 82	0.480	+ 10		
2029	0.430 (5s) 0.550 (5s)	+1	0.850 0.950	+ 37			1.550	+ 82	0.600 0.690	+ 21		
2030	0.660 (4s)	+6	1.040	+ 41			1.650	+ 92	0.770	+ 24		
2030	0.800 (4s)	+ 11	1.150	+ 44			1.750	+ 107	0.860	+ 28		
2032	0.940 (4s)	+ 19	1.230	+ 45			1.730	7 107	0.930	+ 32		
2033	1.020 (4s)	+ 20	1.330	+ 48					1.010	+ 26		
2034	1.130 (4s)	+ 24	1.450	+ 53					1.060	+ 24		
2035	1.190 (4s)	+ 25	1.500	+ 53					1.080	+ 21		
2036	1.490 (3s)	+ 50	1.740	+ 72					1.100	+ 18		
2037	1.550 (3s)	+ 52	1.780	+ 71					1.140	+ 18	1.750 (5s)	+ 72
2038	1.590 (3s)	+ 53	1.820	+ 72					100000	1000	1.780 (5s)	+ 72
2039	2.030 (2s)	+ 94	1.860	+ 73							1.960 (4s)	+ 87
2040	2.070 (2s)	+ 95	1.900	+ 74							2.010 (4s)	+ 89
2041	2.100 (2s)	+ 94										
2042	2.130 (2s)	+ 94					2.600	+ 130				
2043		0.000	and the second									
2044		177	1.820 (5s)	+ 52								
2045	1.640 (4s)	+ 36	100000000000000000000000000000000000000	100								
2046	2.220 (2s)	+ 93										
2047		7777	234000000000000000000000000000000000000	1000								
2048			2.070 (4s)	+ 70								
2049	2 March 1997	- 22W342	30. 70									
2050	2.060 (3s)	+ 72										
2051	20		5s '24-'35		id.	28 90		5mm T-E		-	2.958 taxable 2051	+ 175

20 competitive bids from 10 firms all bids rejected; TIC avg 2.79% MLF TIC = 1.92%

Transportation Deals pricing the week of 8/24 (\$ mils)

4s '35-'40

537.630	Chicago Transit Authority, Sales Tax Rev Refunding (Taxable)	nr/A+/nr/AA-
345.070	Chicago Transit Authority, Sales Tax Rev Refunding (Exempt)	nr/A+/nr/AA-
1,300.000	NYS Transportation Dev Auth - LaGuardia Airport Terminal-Delta Airlines, Spec	c Fac
215.405	Delaware Transportation Authority, Sr Rev Refunding	Aa1/AA+
84.980	Regional Transit Auth (New Orleans) Sales Tax Refunding (Exempt+Taxable)	Aa3/AA
12.690	Metropolitan Airport Auth of Rock Island, IL (AGM) Refunding	nr/AA

# Comps

#### RECENTLY PRICED DEALS BY TRANSPORTATION AGENCIES (cont.)

Pricing Date	7/28	3/2020	7/1	7/15/2020 7/30/2020		0/2020	7/7/2020		6/17/2020	
Issuer	1	Colorado Department of Transportation		Pennysivania tion Authority	DFW	Airport		Development ority, MO		Joint Power thority
Security Type	COP	Lease	G	GANs		GARB		es Tax	Sr Tax Allocation	
Ratings	Aa	2/AA-		AA-	A1/A	VA+/AA	Aa2/A	A-/nr/AA+	nr/	/nr/A-
Tax Status	Tax-l	Tax-Exempt		Exempt	Ta	xable	Ta	axable	Tax-	Exempt
Par Amount	19,0	50,000	97,2	97,250,000 1,193,985,000 271,205,000		189,4	480,000			
	Yield	T/E Spread	Yield	T/E Spread	Yield	Tax Spread	Yield	Tax Spread	Yield	T/E Spread
2021		,	0.410	+ 24		,	0.765	+ 60		
2022			0.490	+ 29			0.895	+ 73		
2023			0.530	+ 31	1.041	+ 90	1.016	+ 83		
2024			0.620	+ 34	1.229	+ 100	1.224	+ 93		
2025			0.720	+ 36	1.329	+ 110	1.344	+ 105	1.340	+ 90
2026			0.880	+ 42	1.649	+ 125	1.616	+ 113	1.530	+ 100
2027			1.020	+ 49	1.749	+ 135	1.716	+ 123	1.690	+ 109
2028			1.160	+ 56	1.946	+ 140	1.870	+ 122	1.830	+ 115
2029 2030			1.240 1.330	+ 56 + 58	2.046 2.096	+ 150 + 155	1.970 2.020	+ 132 + 137	1.930 2.030	+ 116 + 118
2030			1.330	+ 58	2.096	+ 155	2.020	+ 137	2.030	+ 118
2032			1.430	+ 52	2.416	+ 170	2.150	+ 160	2.320	+ 130
2033			1.430	+ 32	2.516	+ 197	2.350	+ 170	2.410	+ 131
2034			(all 5s)		2.696	+ 215	2.550	. 170	2.440	+ 126
2035			(dii co)		2.796	+ 225			2.490	+ 125
2036					2.896	+ 235			2.530	+ 124
2037	1.720	+ 60							2.570	+ 124
2038	1.770	+ 62							2.610	+ 125
2039	1.810	+ 63							2.650	+ 126
2040	1.860	+ 64			3.089	+ 190	2.929	+ 155	2.690	+ 126
2041	1.900	+ 65								
2042							2.979	+ 160		
2043	(all 4s)									
2044										
2045									2.710	+ 112
2046										
2047										
2048									0.755	
2049					2.046	. 470			2.750	+ 111
2050 2051					2.919	+ 173			(all 5s)	
2031									(all JS)	